

16 February 2023

MEDIA STATEMENT

### Embargoed until 10.00am, Thursday 16 February 2023

Jayne Winfield, Chief Government Accountant

# Interim Financial Statements of the Government of New Zealand for the six months ended 31 December 2022

The interim Financial Statements of the Government of New Zealand for the six months ended 31 December 2022 were released by the Treasury today.

The December results are reported against forecasts based on the *Half Year Economic and Fiscal Update 2022 (HYEFU 2022),* published on 14 December 2022 and the results for the same period for the previous year.

		Year to	date		Full Year
-	December 2022 Actual <sup>1</sup>	December 2022 HYEFU 2022 Forecast <sup>1</sup>	Variance <sup>2</sup> HYEFU 2022	Variance HYEFU 2022	Jun 202 HYEFU 202 Forecas
	\$m	sm	\$ <i>m</i>	%	sn
Core Crown tax revenue	54,510	54,885	(375)	(0.7)	118,061
Core Crown revenue	60,459	60,870	(411)	(0.7)	130,193
Core Crown expenses	62,014	61,727	(287)	(0.5)	129,33 <sup>2</sup>
Core Crown residual cash	(26,959)	(22,933)	(4,026)	(17.6)	(25,364
Net debt <sup>4</sup>	80,472	79,409	(1,063)	(1.3)	78,655
as a percentage of GDP	21.6%	21.3%			19.9%
Gross debt	133,155	132,961	(194)	(0.1)	138,989
as a percentage of GDP	35.7%	35.6%			35.2%
Operating balance before gains and losses	(2,847)	(2,808)	(39)	(1.4)	(3,63
Operating balance (excluding minority interests)	(1,316)	(2,599)	1,283	49.4	(725
Total borrowings	230,003	226,643	(3,360)	(1.5)	229,918
Net worth attributable to the Crown	166,108	164,696	1,412	0.9	166,246
as a percentage of GDP	44.5%	44.1%			42.1%

1 Using the most recently published GDP (for the year ended 30 September 2022) of \$373,329 million (Source: Stats NZ).

2 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.

3 Using HYEFU 2022 forecast GDP for the year ending 30 June 2023 of \$394,778 million (Source: The Treasury).

4 The net debt indicator includes core Crown advances, Crown entity borrowings (excluding Kiwi Group) and the financial assets and borrowings of the New Zealand Super Fund (NZS Fund).

**Core Crown tax revenue** for the six months ended 31 December 2022 was \$0.4 billion below forecast at \$54.5 billion, with this variance spread across a number of tax types.

**Core Crown expenses** at \$62.0 billion were \$0.3 billion (0.5%) higher than forecast, with a number of offsetting variances across spending areas. The most notable variance related to finance costs being higher than forecast by \$0.4 billion, with the key driver being interest costs on settlement deposits (which are a floating rate debt), reflecting a higher-than-forecast interest rate track.

The **operating balance before gains and losses** (OBEGAL) deficit of \$2.8 billion was close to the forecast deficit. The core Crown tax revenue and expenses (discussed above), which overall were unfavourable to the OBEGAL result were offset by stronger than expected SOE and CE results. When total gains and losses are added to the OBEGAL result, the **operating balance** deficit was \$1.3 billion, which was \$1.3 billion lower than expected, largely reflecting valuation changes in assets and liabilities driven by market conditions.

The **core Crown residual cash** deficit of \$27.0 billion was \$4.0 billion more than the deficit forecast. This was predominantly due to net operating cash outflows which were \$3.7 billion higher than forecast, as payments were made earlier than anticipated due to the holiday period. This variance is largely expected to unwind in January. In addition, interest payments were \$0.3 billion higher than forecast which is largely in line with the core Crown finance costs variance.

**Net debt** was \$80.5 billion (21.6% of GDP), higher than forecast by \$1.1 billion. The higher net operating cash outflows of \$3.7 billion (mentioned above), was partially offset by stronger results by the NZS Fund of around \$2.3 billion and the higher issuances of circulating currency of \$0.4 billion.

Gross debt at \$133.2 billion (35.7% of GDP), was close to forecast.

**Total borrowings** at \$230.0 billion were higher than forecast by \$3.4 billion (1.5%). This variance comprises of higher settlement deposits held with the Reserve Bank (\$4.0 billion), greater than expected issuances of Reserve Bank bills (\$3.2 billion) offset by lower-than-forecast derivative liabilities (reflecting market conditions).

**Net worth attributable to the Crown** at \$166.1 billion was \$1.4 billion higher than forecast largely reflecting the operating balance variance mentioned above.

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# Interim Financial Statements of the Government of New Zealand

For the six months ended 31 December 2022



Prepared by the Treasury 16 February 2023

This document is available on the New Zealand Treasury's website at: https://treasury.govt.nz/publications/financial-statements-government

> **Te Kāwanatanga o Aotearoa** New Zealand Government

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# Commentary

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### COMMENTARY

These financial statements reflect the financial position (service potential and financial capacity) as at 31 December 2022, and the financial results of operations and cash flows for the period ended on that date.

The December results are reported against forecasts based on the *Half Year Economic and Fiscal Update 2022 (HYEFU 2022)*, published on 14 December 2022 and the results against the same period for the previous year.

#### **Comparison against forecast**

The results to 31 December 2022 showed most of the key fiscal indicators were unfavourable when compared to forecast at *HYEFU 2022*. However, in most cases these variances were largely timing in nature.

		Year to	o date		Full Year
_	December	December			Jun
	2022	2022	Variance <sup>2</sup>	Variance	2023
		HYEFU 2022	HYEFU 2022	HYEFU 2022	HYEFU 2022
	Actual <sup>1</sup>	Forecast <sup>1</sup>			Forecast
	\$m	\$m	\$m	%	\$m
Core Crown tax revenue	54,510	54,885	(375)	(0.7)	118,061
Core Crown revenue	60,459	60,870	(411)	(0.7)	130,193
Core Crown expenses	62,014	61,727	(287)	(0.5)	129,331
Core Crown residual cash	(26,959)	(22,933)	(4,026)	(17.6)	(25,364
Net debt <sup>4</sup>	80,472	79,409	(1,063)	(1.3)	78,655
as a percentage of GDP	21.6%	21.3%			19.9%
Gross debt	133,155	132,961	(194)	(0.1)	138,989
as a percentage of GDP	35.7%	35.6%			35.2%
Operating balance before gains and losses	(2,847)	(2,808)	(39)	(1.4)	(3,631
Operating balance (excluding minority interests)	(1,316)	(2,599)	1,283	49.4	(725
Total borrowings	230,003	226,643	(3,360)	(1.5)	229,918
Net worth attributable to the Crown	166,108	164,696	1,412	0.9	166,246
as a percentage of GDP	44.5%	44.1%			42.1%

Table 1 - Key indicators for the six months ended 31 December 2022 compared to HYEFU 2022

1 Using the most recently published GDP (for the year ended 30 September 2022) of \$373,329 million (Source: Stats NZ).

2 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.

3 Using HYEFU 2022 forecast GDP for the year ending 30 June 2023 of \$394,778 million (Source: The Treasury).

4 The net debt indicator includes core Crown advances, Crown entity borrowings (excluding Kiwi Group) and the financial assets and borrowings of the New Zealand Super Fund (NZS Fund). A reconciliation between net debt and net core Crown debt can be found later in the document.

**Core Crown tax revenue** for the six months ended 31 December 2022 was \$54.5 billion, \$0.4 billion (0.7%) below the *HYEFU 2022* forecast. The variance was made up of a number of small differences spread over the main tax types.

**Core Crown revenue** was \$60.5 billion, \$0.4 billion (0.7%) below forecast. In addition to the variance in core Crown tax revenue, New Zealand Emissions Trading Scheme (NZ ETS) revenue was lower than forecast largely due to price changes of NZ ETS units (NZUs), however this was offset by higher than forecast core Crown interest revenue reflecting changes in interest rates since the forecasts were prepared.

**Core Crown expenses** at \$62.0 billion were \$0.3 billion (0.5%) higher than forecast, with a number of offsetting variances. The most significant variance related to higher than forecast finance costs of \$0.4 billion, with the key driver being interest costs on settlement deposits (which are a floating rate debt), reflecting a higher-than-forecast interest rate track.

The **OBEGAL** deficit of \$2.8 billion was close to forecast. The variance in core Crown revenue and expenses (discussed above), which overall were unfavourable on the OBEGAL result, were offset by stronger than expected State-owned Enterprises (SOE) and Crown entities (CE) results spread across several entities.

The **operating balance** for 31 December 2022 was a deficit of \$1.3 billion, which was \$1.3 billion lower than the deficit forecast. The overall net gains were \$1.4 billion higher than forecast, this was owing to:

- Net gains on financial instruments being \$2.2 billion higher than forecast. This result was largely due to changes in market conditions impacting NZSF and ACC's investment portfolios.
- Net gains on non-financial instruments were \$0.8 billion lower than forecast for the period. Gains on the ACC outstanding claims liability were lower than forecast by \$2.0 billion, largely due to changes in the inflation and claims experience assumptions used to value the liability. This was partially offset by losses on the NZ ETS that were \$1.2 billion lower than the losses forecast owing to a reduction in the price of NZUs since the forecasts were prepared.

The **core Crown residual** deficit of \$27.0 billion was \$4.0 billion greater than the deficit forecast. This was predominantly due to net operating cash outflows which were \$3.7 billion higher than forecast. The cash variance is greater than the core Crown expenses trend discussed above due to the timing of payments during the holiday period. In addition, interest payments were \$0.3 billion higher than forecast which is largely in line with the core Crown finance costs variance.

Net core Crown capital cash flows were \$0.3 billion higher than forecast. This is primarily owing to higher than forecast issuances of advances, driven by the Reserve Bank's Funding for Lending Programme which was \$0.3 billion ahead of forecast.

At 31 December, **net debt** was \$80.5 billion (21.6% of GDP), higher than forecast by \$1.1 billion. The higher than forecast net operating cash outflows of \$3.7 billion (mentioned above), were partially offset by stronger results from the NZS Fund, (\$2.3 billion) and the higher issuances of circulating currency (\$0.4 billion).

Table 2 below, shows a reconciliation between net core Crown debt and net debt. Net core Crown debt was \$3.7 billion higher than forecast at \$155.8 billion (41.7% of GDP) and is largely reflective of the residual cash variance.

		Year to	o date		Full Year
	December	December			June
	2022	2022	Variance	Variance	2023
		HYEFU 2022	HYEFU 2022	HYEFU 2022	HYEFU 2022
	2022         2022         Variance         Variance           HYEFU 2022         HYEFU 2022         HYEFU 2022         HYEFU 2022           Actual         Forecast         \$m         \$m         %           155,845         152,115         (3,730)         (2.5)           (33,363)         (32,824)         539         1.6	Forecast			
	\$m	\$m	\$m	%	\$m
Net core Crown debt	155,845	152,115	(3,730)	(2.5)	154,625
Include					
Core Crown advances	(33,363)	(32,824)	539	1.6	(36,605)
Net NZSF financial assets and borrowings	(57,788)	(55,514)	2,274	4.1	(58,821)
Crown entity borrowings	15,778	15,632	(146)	(0.9)	19,456
Net Debt	80,472	79,409	(1,063)	(1.3)	78,655
%of GDP					
Net core Crown debt	41.7%	40.7%			39.2%
Net debt	21.6%	21.3%			19.9%

**Gross debt** at \$133.2 billion (35.7% of GDP), was \$0.2 billion higher than forecast due to multiple offsetting factors, including higher than forecast foreign currency borrowing (through the issuance of Euro Commercial Paper) and higher than forecast Government bonds, partially offset by lower cash collateral and derivative liabilities.

**Total borrowings** at \$230.0 billion were higher than forecast by \$3.4 billion (1.5%). In addition to the gross debt variance explained above, this has been impacted by higher settlement deposits held with the Reserve Bank (\$4.0 billion), greater than expected issuances of Reserve Bank bills (\$3.2 billion) offset by lower-than-forecast derivative liabilities.

**Total assets** at \$516.7 billion were \$3.5 billion above forecast, primarily owing to holdings of financial assets being higher forecast.

**Total liabilities** at \$343.2 billion were \$2.0 billion above forecast as a result of a number of offsetting factors. Total borrowings and insurance liabilities were \$3.4 billion and \$2.0 billion above forecast respectively. Offsetting these two factors were payables and the NZ ETS liability which were \$3.2 billion and \$1.0 billion below forecast respectively.

**Net worth attributable to the Crown** was \$166.1 billion at 31 December 2022, \$1.4 billion higher than forecast. Most of this variance relates to the favourable operating balance discussed previously.

#### **Treatment of Kiwi Group Capital Limited**

These interim Financial Statements reflect the Governments purchase of Kiwi Group Holdings on the 30th of November 2022 (which includes Kiwibank) through a Schedule 4A company – Kiwi Group Capital Limited. However, the acquisition is a transfer of assets and liabilities within the Crown, so has not changed the overall balance sheet of the Government.

There has been a change in segment reporting (from State-owned enterprise to Crown entity) and the calculation of net debt. For further details on the treatment of Kiwi Group Holdings, refer to page 37 in *HYEFU 2022.* 

#### Comparison against the prior year actuals

		Year to	date		Full Year
	December 2022 Actual <sup>1</sup> \$m	December 2021 Prior Year Actual <sup>2</sup> \$m	Variance <sup>3</sup> to 2021 \$m	Variance to 2021 %	June 2022 Prior Yea Actual \$n
Core Crown tax revenue	54,510	50,997	3,513	6.9	108,458
Core Crown revenue	60,459	55,157	5,302	9.6	117,516
Core Crown expenses	62,014	62,922	908	1.4	125,641
Core Crown residual cash	(26,959)	(25,161)	(1,798)	(7.1)	(27,043
Net debt <sup>5</sup>	80,472	56,467	(24,005)	(42.5)	61,850
as a percentage of GDP	21.6%	16.4%			17.2%
Gross debt	133,155	115,955	(17,200)	(14.8)	118,950
as a percentage of GDP	35.7%	33.6%			33.1%
Operating balance before gains and losses	(2,847)	(8,047)	5,200	64.6	(9,691
Operating balance (excluding minority interests)	(1,316)	(13,319)	12,003	90.1	(16,932
Total Borrowings	230,003	196,169	(33,834)	(17.2)	203,965
Net worth attributable to the Crown	166,108	138,307	27,801	20.1	167,036
as a percentage of GDP	44.5%	40.1%			46.5%

Table 3 - Key indicators for the six months ended 31 December 2022 compared to prior year actuals

1 Using the most recently published GDP (for the year ended 30 September 2022) of \$373,329 million (Source: Stats NZ).

2 Using published GDP (revised) (for the year ended 30 September 2021) of \$345,067 million (Source: Stats NZ).

3 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.

4 Using published GDP (revised) (for the year ended 30 June 2022) of \$359,387 million (Source: Stats NZ).

5 The net debt indicator includes core Crown advances, Crown entity borrowings (excluding Kiwi Group) and the financial assets and borrowings of the New Zealand Super Fund (NZS Fund).

**Core Crown tax revenue** for the six months ended December 2022 was \$3.5 billion (6.9%) up on the prior year. The largest movements were:

- Source deduction revenue was up \$2.4 billion (11.5%), owing to a stronger labour market, characterised by strong wage growth.
- GST revenue was up \$1.2 billion (9.6%), owing to year-on-year growth in nominal consumption that was in part driven by the high rate of consumer price inflation.
- Resident withholding tax revenue was up \$0.4 billion (55%) mainly owing to increases in deposit interest rates.
- Customs and excise duties and other indirect taxes were \$0.4 billion (12%) and \$0.2 billion (20%) down respectively, mainly owing to lower fuel excise and road user charges rates compared to the prior year.

The drivers of the stronger tax revenue mentioned above also impacted **core Crown tax receipts** which were \$5.2 billion (11.8%), up on the corresponding period last year.

In addition, revenue from interest bearing investments and the NZ ETS were more than the same time last year, driven by an increase in interest rates and the price of NZUs. This has contributed to **core Crown revenue** being \$5.3 billion above the same period last year.

**Core Crown expenses** at \$62.0 billion were \$0.9 billion less than the same period last year. The composition of expenses has changed significantly since last year, with the most notable changes including:

• Spending on COVID-19 business support measures like the wage subsidy scheme and resurgence support payments have not been required in the six months of the 2022/23 fiscal year leading to expenses being around \$7.3 billion lower than the same period last year.

- The introduction of the Cost of Living Payment and funding to compensate the National Land Transport Fund from the temporary reduction in fuel excise levies and road user charges have increased expense by around \$1.3 billion since the same period last year.
- Finance costs are up by \$1.7 billion on last year, reflecting increases to interest rates and borrowings.
- Health expenditure was \$1.3 billion higher than last year, reflecting additional funding provided at Budget 2022 and additional cost for the public health response to COVID-19.
- New Zealand Superannuation payments are up by \$0.8 billion, reflecting an increase in the number of recipients and payment rates (which are indexed to wage growth).
- Environment costs are \$0.5 billion higher than last year, largely as a result of the increase in the price of NZUs.

The **OBEGAL** deficit has improved by \$5.2 billion from the same time last year primarily owing to the core Crown changes noted above.

The **operating balance** has improved by \$12.0 billion. In addition to the improvements in OBEGAL, the other drivers include:

- Net gains on non-financial instruments were \$1.3 billion this year compared to net losses of \$7.3 billion last year. This mainly resulted from the actuarial gains on ACC liability of \$1.1 billion compared to last year's \$4.1 billion actuarial losses and the losses on NZ ETS being \$3.4 billion lower than last year.
- Net gains on financial instruments were \$0.4 billion this year compared to \$2.2 billion net gains last year.

The **core Crown residual cash** deficit of \$27.0 billion, was \$1.8 billion more than the cash deficit for 31 December 2021. Net capital payments were \$6.4 billion higher than the previous year, while net operating cash outflows were \$4.6 billion lower than the same period last year.

**Net debt** was \$24.0 billion higher than for the same time last year and as a share of the economy, net debt increased to 21.6% of GDP from 16.4% of GDP a year earlier. The increase in net debt was driven by funding needed to cover the residual cash deficit since December 2021 and losses in financial instruments particularly from the investment portfolio managed by the NZS Fund. In addition, Crown entity borrowings (excl. Kiwi Group) increased primarily due to higher Kāinga Ora and NZTA borrowings.

**Net worth attributable to the Crown** was \$166.1 billion (44.5% of GDP) at 31 December 2022, \$27.8 billion higher than at 31 December 2021. This is primarily owing to a stronger starting net worth position for the six months ended 31 December 2022, largely driven by an increase in the property revaluations of \$30.3 billion, offset by a reduction in taxpayers funds due to the operating balance deficits incurred since December 2021.



# Unaudited Interim Financial Statements

# STATEMENT OF FINANCIAL PERFORMANCE

For the six months ended 31 December 2022

Year to 30 June 2022	6 months to 31 Dec 2021			Curr	ent Year Actu	al vs Forecas	st	Annual HYEFU
Actual	Actual		Note	Actual	Forecast	Varian		Forecast
\$m	\$m	•	_	\$m	\$m	\$m	%	\$m
107,873	50,678	Revenue Taxation revenue	2	54,092	54,547	(455)	(0.8)	117,442
8,894	4,176	Other sovereign revenue	2	4,762	4,916	(154)	(3.1)	10,328
116,767	54,854	Total sovereign revenue		58,854	59,463	(609)	(1.0)	127,770
17,442	8,090	Sales of goods and services		10,526	10,707	(181)	(1.7)	22,397
3,540	1,547	Interest revenue and dividends	3	2,579	2,298	281	12.2	5,264
3,878	1,701	Other revenue		2,143	2,119	24	1.1	4,227
24,860	11,338	- Total revenue earned through operations	_	15,248	15,124	124	0.8	31,888
141,627	66,192	Total revenue (excluding gains)	_	74,102	74,587	(485)	(0.7)	159,658
		Expenses						
44,087	24,848	Transfer payments and subsidies	4	19,157	19,263	106	0.6	39,320
32,648	15,680	Personnel expenses		16,990	16,959	(31)	(0.2)	34,163
6,152	3,511	Depreciation		3,219	3,198	(21)	(0.7)	6,622
58,273	26,752	Other operating expenses		30,990	32,552	1,562	4.8	68,733
3,349	1,290	Interest expenses	5	3,209	2,920	(289)	(9.9)	7,223
6,447	2,188	Insurance expenses	6	3,132	3,249	117	3.6	8,220
-	-	Forecast new operating spending	7	-	-	-	-	4,980
-	-	Top-down expense adjustment	7	-	(1,000)	(1,000)	(100.0)	(6,400)
150,956	74,269	- Total expenses (excluding losses)		76,697	77,141	444	0.6	162,861
		Gains/(losses)						
(9,687)	2,210	Net gains/(losses) on financial instruments		400	(1,832)	2,232	121.8	1,071
2,965	(7,265)	Net gains/(losses) on non-financial instruments	8	1,251	2,046	(795)	(38.9)	1,779
(6,722)	(5,055)	- Total gains/(losses)	_	1,651	214	1,437	-	2,850
(126)	(39)	Other interests Net surplus/(deficit) from associates and joint ventures	Ī	13	18	(5)	(27.8)	34
(755)	(148)	Less minority interests' share of operating balance		(385)	(277)	(108)	(39.0)	(406)
		Operating balance (excluding minority	_					
(16,932)	(13,319)	interests)	_	(1,316)	(2,599)	1,283	49.4	(725
755	148	Minority interests' share of operating balance		385	277	108	39.0	406
(46 477)	(42 474)	Operating balance (including minority	-	(024)	(2.222)	4 204	50.0	(240)
(16,177)	(13,171)	interests)	_	(931)	(2,322)	1,391	59.9	(319)

# STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE

For the six months ended 31 December 2022

Year to 30 June 2022	6 months to 31 Dec 2021		Curr	ent Year Actu	al vs Foreca	st	Annual HYEFU
Actual \$m	Actual \$m		Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
ψΠ	ψIII	· -	ψΠ	ψΠ	ψΠ	70	ψΠ
(16,177)	(13,171)	Operating balance (including minority interest)	(931)	(2,322)	1,391	59.9	(319)
		Other comprehensive revenue and expense					
30,921	49	Revaluation of physical assets	(22)	(14)	(8)	(57.1)	16
		Revaluation of defined benefit retirement plan					
1,615	122	schemes	514	605	(91)	(15.0)	560
93	-	Revaluation of veterans' disability entitlements	-	-	-	-	-
697	447	Transfers into/(out of) cash flow hedge reserve	14	(222)	236	106.3	(314)
(23)	(52)	Transfers into/(out of) reserves	(32)	28	(60)	(214.3)	36
		(Gains)/losses transferred to the statement of					
(12)	(101)	financial performance	(41)	(69)	28	40.6	(133)
		Foreign currency translation differences on					
39	(79)	foreign operations	(3)	(2)	(1)	(50.0)	(2)
(386)	(207)	Other movements	(55)	(84)	29	34.5	(237)
32,944	179	Total other comprehensive revenue and expense	375	242	133	55.0	(74)
16,767	(12,992)	Total comprehensive revenue and expense	(556)	(2,080)	1,524	73.3	(393)
		Attributable to:					
999	170	- minority interests	372	260	112	43.1	397
15,768	(13,162)	- the Crown	(928)	(2,340)	1,412	60.3	(790)
16,767	(12,992)	Total comprehensive revenue and expense	(556)	(2,080)	1,524	73.3	(393)

# STATEMENT OF CHANGES IN NET WORTH

For the six months ended 31 December 2022

Year to 30 June 2022	6 months to 31 Dec 2021		Curr	Annual HYEFU			
Actual	Actual		Actual	Forecast	Varian	се	Forecast
\$m	\$m		\$m	\$m	\$ <i>m</i>	%	\$m
156,992	157,193	Opening net worth	174,319	174,319	-	-	174,319
(16,177)	(13,171)	Operating balance (including minority interest)	(931)	(2,322)	1,391	59.9	(319)
30,921	49	Revaluations of physical assets	(22)	(14)	(8)	(57.1)	16
		Revaluations of defined benefit retirement plan					
1,615	122	schemes	514	605	(91)	(15.0)	560
93	-	Revaluations of veterans' disability entitlements	-	-	-	-	-
697	447	Transfers into/(out of) cash flow hedge reserve	14	(222)	236	106.3	(314)
(23)	(52)	Transfers into/(out of) other reserves (Gains)/losses transferred to the statement	(32)	28	(60)	(214.3)	36
(12)	(101)		(41)	(69)	28	40.6	(133)
39	(79)	foreign operations	(3)	(2)	(1)	(50.0)	(2)
(386)	(207)	Other movements	(55)	(84)	29	34.5	(237)
16,767	(12,992)	Total comprehensive revenue and expense	(556)	(2,080)	1,524	73.3	(393)
949	-	Increase in minority interest from equity issues	41	32	9	28.1	41
(389)	(193)	Transactions with minority interests	(278)	(269)	(9)	(3.3)	(440)
174,319	144,008	Closing net worth	173,526	172,002	1,524	0.9	173,527

# STATEMENT OF CASH FLOWS

For the six months ended 31 December 2022

Year to 30 June 2022	6 months to 31 Dec 2021			Curr	ent Year Actu	al vs Foreca	st	Annual HYEFU
Actual	Actual		Note	Actual	Forecast	Varian	ce	Forecast
\$m	\$m			\$m	\$m	\$m	%	\$m
		- Cash flows from operations						
		Cash was provided from						
102,712	43.522	Taxation receipts		48,510	48,652	(142)	(0.3)	115,968
7,803	,	Other sovereign receipts		4,245	4,215	30	0.7	7,895
17,834		Sales of goods and services		10,903	10,952	(49)	(0.4)	22,236
1,961		Interest receipts		1,602	1,293	309	23.9	3,326
4,802	2,288	Other operating receipts		3,002	2,933	69	2.4	5,740
135,112	59,338	Total cash provided from operations		68,262	68,045	217	0.3	155,165
44.070	00.074	Cash was disbursed to		00.444	40.000		(0,0)	00 700
44,273	,	Transfer payments and subsidies		20,444	19,889	(555)	(2.8)	39,708
92,965 3,251		Personnel and operating payments Interest payments		51,537 2,589	52,611 2,510	1,074 (79)	2.0 (3.1)	105,309 6,234
5,251	1,435	Forecast new operating spending	7	2,569	2,510	(79)	(3.1)	4,980
-	-	Top-down expense adjustment	7	_	(1,000)	(1,000)	(100.0)	(6,400)
140,489		Total cash disbursed to operations	· -	74,570	74,010	(560)	(0.8)	149,831
(5,377)		Net cash flows from operations	_	(6,308)	(5,965)	(343)	(5.8)	5,334
(0,011)	(10,420)	Cash flows from investing activities	-	(0,000)	(0,000)	(040)	(0.0)	0,004
		Cash was provided from/(disbursed to)						
(10,572)	(5,521)	Net (purchase)/sale of physical assets		(6,796)	(7,145)	349	4.9	(19,492)
(4,986)	(5.009)	Net (purchase)/sale of shares and other securities		(5,848)	(6,061)	213	3.5	(4,978)
(4,966) (709)	(-,,	Net (purchase)/sale of intangible assets		( , ,	(508)	213	3.5 4.7	(4,978)
(12,958)		Net (issue)/repayment of advances		(484) (7,506)	(7,122)	(384)	4.7 (5.4)	(8,821)
(12,958) (449)		Net acquisition of investments in associates		(7,500)	(7,122)	(384)	(53.8)	(0,021) (245)
(443)	( - )	Forecast new capital spending	7	24	52	(20)	(55.0)	(1,439)
-		Top-down capital adjustment	7	_	370	(370)	(100.0)	2,850
(29,674)		Net cash flows from investing activities	· -	(20,610)	(20,414)	(196)	(1.0)	(33,183)
(20,014)	(10,220)	Net cash flows from operating and	-	(20,010)	(=0,+1+)	(100)	(110)	(00,100)
(35,051)	(32,646)	investing activities	_	(26,918)	(26,379)	(539)	(2.0)	(27,849)
		Cash Flows from financing activities						
		Cash was provided from/(disbursed to)						
805	1,014	Issues of circulating currency		391	(49)	440	-	(5)
18,373	14,187	Net issue/(repayment) of Government bonds		12,099	12,020	79	0.7	19,051
		Net issue/(repayment) of foreign currency						
2,259	871	borrowing		(774)	(2,955)	2,181	73.8	(4,806)
		Net issue/(repayment) of other New Zealand						
11,879	14,942	dollar borrowing		17,975	11,804	6,171	52.3	10,880
898		Net issue/(purchase) of equity		-	-	-	-	-
(304)	/	Dividends paid to minority interests	-	(234)	(190)	(44)	(23.2)	(354)
33,910	30,809	Net cash flows from financing activities	-	29,457	20,630	8,827	42.8	24,766
(1,141)	(1,837)	Net movement in cash		2,539	(5,749)	8,288	144.2	(3,083)
18,755	18,755	Opening cash balance		17,835	17,835	-	-	17,835
221	(38)	Foreign-exchange gains/(losses) on opening cash		(528)	805	(1,333)	(165.6)	927
	· · · · ·	• • •	-					
17,835	16,880	Closing cash balance	_	19,846	12,891	6,955	54.0	15,679

# STATEMENT OF CASH FLOWS (CONTINUED)

For the six months ended 31 December 2022

Year to 30 June 2022	6 months to 31 Dec 2021		Curr	ent Year Actua	al vs Foreca	st	Annual HYEFU
Actual \$m	Actual \$m		Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
		Reconciliation between the net cash flows from operations and the operating balance					
(5,377)	(16,426)	Net cash flows from operations	(6,308)	(5,965)	(343)	(5.8)	5,334
		Gains/(losses) and other interests					
(9,687)	2,210	Net gains/(losses) on financial instruments	400	(1,832)	2,232	121.8	1,071
2,965	(7,265)	Net gains/(losses) on non-financial instruments	1,251	2,046	(795)	(38.9)	1,779
(126)	(39)	Net surplus from associates and joint ventures	13	18	(5)	(27.8)	34
(6,848)	(5,094)	Total gains/(losses) and other interests	1,664	232	1,432	-	2,884
		Other non-cash Items in operating balance					
(6,152)	(3,070)	Depreciation Amortisation and net impairment of non-financial	(3,219)	(3,198)	(21)	(0.7)	(6,622)
224	(441)	assets	(840)	(857)	(17)	(2.0)	(1,359)
(858)	(242)	Cost of concessionary lending	(273)	(273)	-	-	(1,012)
(38)	(19)	Impairment of financial assets (excl receivables)	(81)	(79)	(2)	(2.5)	(81)
(1,696)		Decrease/(increase) in insurance liabilities	1,358	1,313	45	3.4	(2,523)
790		Change in accumulating pension expenses	254	383	(129)	(33.7)	812
-		Emissions trading scheme revenue and expense	(412)	(97)	(315)	(324.7)	-
45	169	Other	-	-	-	-	-
(7,685)	(1,609)	Total other non-cash Items	(3,213)	(2,808)	(439)	(15.6)	(10,785)
		Movements in working capital					
5,027	5,474	Increase/(decrease) in receivables	4,678	4,401	277	6.3	1,488
197	239	Increase/(decrease) in accrued interest	(394)	(96)	(298)	(310.4)	(256)
874	342	Increase/(decrease) in inventories	158	75	83	110.7	52
303	,	Increase/(decrease) in prepayments	675	268	407	151.9	(48)
(819)	( - )	Decrease/(increase) in deferred revenue	(133)	(74)	(59)	(79.7)	19
(1,849)	3,252	Decrease/(increase) in payables/provisions	1,942	1,645	297	18.1	993
3,733	9,958	Total movements in working capital	6,926	6,219	707	11.4	2,248
(16,177)	(13,171)	Operating balance (including minority interests)	(931)	(2,322)	1,357	58.4	(319)

# STATEMENT OF FINANCIAL POSITION

As at 31 December 2022

As at 30 June 2022	As at 31 Dec 2021			Current	Year Actual v	/s Forecast		Annual HYEFU
Actual	Actual		Note	Actual	Forecast	Variance		Forecast
\$m	\$m			\$m	\$m	\$m	%	\$m
		Assets						
17,835	16,880	Cash and cash equivalents	9	19,846	12,891	6,955	54.0	15,679
35,135	31,477	Receivables	9	35,745	39,486	(3,741)	(9.5)	36,498
		Marketable securities, deposits and					. ,	
65,456	60,297	derivatives in gain	9	68,356	66,575	1,781	2.7	65,363
46,261	55,322	Share investments	9	42,643	44,092	(1,449)	(3.3)	45,429
54,659	51,548	Advances	9	62,572	62,986	(414)	(0.7)	64,582
6,096	4,821	Investments in controlled enterprises	9	6,683	6,936	(253)	(3.6)	7,382
3,068	2,536	Inventory		3,226	3,143	83	2.6	3,120
4,208	5,436	Other assets		4,992	4,551	441	9.7	4,224
249,182	,	Property, plant and equipment	10	252,379	252,624	(245)	(0.1)	260,306
16,247		Equity accounted investments <sup>1</sup>		16,412	16,455	(43)	(0.3)	16,695
3,697		Intangible assets and goodwill		3,875	3,872	3	0.1	3,931
0,007	- 0,000	Forecast for new capital spending	7	0,070	- 0,072	-	0.1	1,439
_		Top-down capital adjustment	7	_	(370)	370	100.0	(2,850)
501,844		Total assets	' -	516,729	513,241	3,488	0.7	521,798
001,011	402,000		-	010,120	010,241	0,400	0.11	021,100
		Liabilities						
9,061	-, -	Issued currency		9,452	9,012	(440)	(4.9)	9,056
21,420		Payables	11	13,890	17,078	3,188	18.7	17,355
3,368	,	Deferred revenue		3,501	3,442	(59)	(1.7)	3,348
203,965	,	Borrowings	12	230,003	226,643	(3,360)	(1.5)	229,918
11,308	,	New Zealand Emissions Trading Scheme	13	11,720	12,716	996	7.8	12,837
55,301	,	Insurance liabilities	14	52,828	50,855	(1,973)	(3.9)	54,762
8,769	10,534	Retirement plan liabilities		8,132	7,952	(180)	(2.3)	7,835
14,333	13,174	Provisions	15	13,677	13,541	(136)	(1.0)	13,160
327,525	318,550	Total liabilities	_	343,203	341,239	(1,964)	(0.6)	348,271
174,319	144,008	Total assets less total liabilities	-	173,526	172,002	1,524	0.9	173,527
		-	-					
		Net worth						
2,681	6,400	Taxpayers' funds	16	1,406	46	1,360	-	1,757
		Property, plant and equipment revaluation						
164,385	133,991	reserve	16	164,268	164,326	(58)	-	164,372
		Defined benefit retirement plan revaluation						
55	(1,438)	reserve	16	569	659	(90)	(13.7)	615
(566)	(659)	Veterans' disability entitlements reserve	16	(566)	(566)	-	-	(566)
`481 <sup>′</sup>	<u></u> 13	Other reserves	16	`431 <sup>´</sup>	231	200	86.6	`68 <sup>´</sup>
167,036	,	Total net worth attributable to the Crown		166,108	164,696	1,412	0.9	166,246
7,283	,	Net worth attributable to minority interest	16	7,418	7,306	112	1.5	7,281
174,319	144 008	Total net worth		173,526	172,002	1,524	0.9	173,527

1. Equity accounted investments include Universities and Wānanga and City Rail Link Limited.

# STATEMENT OF SEGMENTS

For the six months ended 31 December 2022

				Cur	rrent Year Act	ual vs Forecas	st			
	Core C	Crown	Crown e	ntities <sup>1</sup>	State-o Enterp		Inter-se elimina		Total (	Crown
	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecas \$n
Revenue										
Taxation revenue	54,510	54,885	-	-	-	-	(418)	(338)	54,092	54,547
Other sovereign revenue	2,333	2,538	3,522	3,503	-	-	(1,093)	(1,125)	4,762	4,916
Revenue from core Crown funding	-	-	21,984	21,844	339	379	(22,323)	(22,223)	-	-
Sales of goods and services	800	821	1,740	1,754	8,325	8,453	(339)	(321)	10,526	10,70
Interest and dividend revenue	2,313	2,118	1,006	1,532	578	25	(1,318)	(1,377)	2,579	2,298
Other revenue	503	508	2,896	3,942	388	418	(1,644)	(2,749)	2,143	2,119
Total Revenue (excluding gains)	60,459	60,870	31,148	32,575	9,630	9,275	(27,135)	(28,133)	74,102	74,587
Expenses										
Transfer payments and subsidies	19,750	19,915	-	-	-	-	(593)	(652)	19,157	19,263
Personnel expenses	5,021	5,037	10,317	10,418	1,682	1,526	(30)	(22)	16,990	16,959
Other operating expenses	34,422	35,330	17,739	19,024	7,126	7,254	(25,078)	(25,858)	34,209	35,750
Interest expenses	2,821	2,442	279	542	424	201	(315)	(265)	3,209	2,920
Insurance expenses	2	3	3,125	3,242	5	4	-	-	3,132	3,249
Forecast new operating spending and top-down adjustment	-	(1,000)	-	-	-	-	-	-	-	(1,000
Total Expenses (excluding losses)	62,016	61,727	31,460	33,226	9,237	8,985	(26,016)	(26,797)	76,697	77,141
Gains/(losses) and other items	246	(2,744)	1,039	2,472	143	(275)	(149)	502	1,279	(45
Operating Balance (excluding minority interests)	(1,311)	(3,601)	727	1,821	536	15	(1,268)	(834)	(1,316)	(2,599
Assets										
Financial assets	159,953	158,655	94,430	92,931	8,083	6,908	(26,621)	(25,528)	235,845	232,966
Property, plant and equipment	57,074	57,176	147,906	147,512	47,398	47,936	-	-	252,379	252,624
Investments in associates, CEs and SOEs	62,841	63,043	14,295	14,304	367	401	(61,091)	(61,293)	16,412	16,455
Other assets	7,534	5,561	3,523	3,489	3,218	2,901	(2,182)	(385)	12,093	11,566
Forecast and top-down capital adjustments	-	(370)	-	-	-	-	-	-	-	(370
Total Assets	287,402	284,065	260,154	258,236	59,066	58,146	(89,894)	(87,206)	516,729	513,241
Liabilities										
Borrowings	195,165	192,693	46,054	45,531	11,828	11,394	(23,044)	(22,975)	230,003	226,643
Other liabilities	47,749	49,079	67,304	65,108	10,734	10,480	(12,587)	(10,071)	113,200	114,596
Total Liabilities	242,914	241,772	113,358	110,639	22,562	21,874	(35,631)	(33,046)	343,203	341,239
Net Worth	44,488	42,293	146,796	147,597	36,504	36,272	(54,263)	(54,160)	173,526	172,002
Cost of Acquisition of Physical Assets (Cash)	2,056	2,197	3,508	3,252	1,344	1,723	-	-	6,907	7,172

1. Kiwi Group Capital is reported in the Crown entities segment due to the acquisition on 30 November 2022 of Kiwi Group Holdings Limited by Kiwi Group Capital Limited.

However, the operating activity up to 30 November 2022 is reported in the State-owned enterprises segment. For preparing the forecast it was assumed that operating activities of Kiwi Group Capital for the full year would be reported in the Crown entities segment. Refer to the commentary for further details on the transaction.

# STATEMENT OF COMMITMENTS

As at 31 December 2022

	As at 31 Dec 2022 \$m	As at 30 Jun 2022 \$m	As at 31 Dec 2021 \$m
Capital Commitments			
State highways	1,982	2,380	2,745
Specialist military equipment	1,616	2,169	2,352
Land and buildings	8,517	7,249	6,669
Other property, plant and equipment	5,069	5,192	4,946
Other capital commitments	875	1,045	874
Universities and Wānanga	763	763	875
Total capital commitments	18,822	18,798	18,461
Operating Commitments			
Non-cancellable accommodation leases	5,669	5,645	5,210
Other non-cancellable leases	3,176	3,184	3,858
Universities and Wānanga	1,279	1,279	1,137
Total operating commitments	10,124	10,108	10,205
Total commitments	28,946	28,906	28,666
Total Commitments by Segment			
Core Crown	11,319	11,979	11,919
Crown entities	10,969	10,107	9,626
State-owned Enterprises	6,960	7,131	7,365
Inter-segment eliminations	(302)	(311)	(244)
Total commitments	28,946	28,906	28,666

# STATEMENT OF CONTINGENT LIABILITIES AND ASSETS

As at 31 December 2022

	As at 31 Dec 2022 \$m	As at 30 Jun 2022 \$m	As at 31 Dec 2021 \$m
Quantifiable Contingent Liabilities			
Uncalled capital	9,116	9,198	8,640
Guarantees and indemnities	332	387	353
Legal proceedings and disputes	717	553	314
Other contingent liabilities	751	778	855
Total quantifiable contingent liabilities	10,916	10,916	10,162
Total Quantifiable Contingent Liabilities by Segment			
Core Crown	10,226	10,366	9,840
Crown entities	559	392	153
State-owned Enterprises	166	206	264
Inter-segment eliminations	(35)	(48)	(95)
Total quantifiable contingent liabilities	10,916	10,916	10,162
Quantifiable Contingent Assets			
Core Crown	48	26	34
Crown entities	24	37	21
State-owned Enterprises	-	-	-
Inter-segment eliminations	-	-	-
Total quantifiable contingent assets	72	63	55

#### **NOTE 1: Accounting Policies**

#### **Reporting Entity**

These financial statements have been prepared in accordance with the Public Finance Act 1989 and with New Zealand Generally Accepted Accounting Practice (NZ GAAP) as defined in the Financial Reporting Act 2013.

Entities included in the consolidated financial statements of the Government Reporting Entity Judgement is required to determine what entities are controlled and therefore consolidated in financial statements. The Government Reporting Entity is defined as the Sovereign in right of New Zealand and the legislative, executive, and judicial branches of the Government of New Zealand. The Government Reporting Entity is assessed as controlling another entity when it is exposed to, or has rights to, variable benefits from its involvement with that entity and can affect the nature or amount of those benefits through the exercise of its power over that entity.

#### **Basis of combination**

These financial statements consolidate the following entities into the Government Reporting Entity:

#### **Core Crown entities**

- Ministers of the Crown
- Government departments
- Offices of Parliament
- New Zealand Superannuation Fund
- Reserve Bank of New Zealand
- State-owned Enterprises (SOEs)
- Crown Entities (including Kiwi Group Capital Limited (which in turn includes Kiwibank), excluding Universities and Wānanga)

- Other entities
- State-owned Enterprises
- Crown entities (excluding Universities and Wānanga)
- Air New Zealand Limited
- Christ Church Cathedral Reinstatement Trust
- Venture Capital Fund
- Organisations listed in Schedule 4 and 4A (non-listed companies in which the Crown is majority or sole shareholder) of the Public Finance Act 1989
- Organisations listed in Schedule 5 (Mixed ownership model companies) of the Public Finance Act 1989
- Legal entities listed in Schedule 6 (Legal entities created by Treaty of Waitangi Settlement Acts) of the Public Finance Act 1989

Government departments are defined by the Public Finance Act 1989 and include departments (as defined in the Public Service Act 2020), departmental agencies, interdepartmental executive boards, interdepartmental ventures, the New Zealand Defence Force, the New Zealand Police, the Parliamentary Counsel Office, the Office of the Clerk of the House of Representatives and the Parliamentary Service.

The Crown has a full residual interest in all the above entities with the exception of Air New Zealand Limited, Tāmaki Redevelopment Company Limited and City Rail Link Limited (listed in Schedule 4A of the Public Finance Act 1989) and the entities listed in Schedule 5 of the Public Finance Act 1989 (Mixed ownership model companies). Corresponding assets, liabilities, revenue, and expenses, are added together line by line (with the exception of the New Zealand Superannuation Fund investments in controlled enterprises). Transactions and balances between these sub-entities are eliminated on consolidation. Where necessary, adjustments are made to the financial statements of controlled entities to bring the accounting policies into line with those used by the Government reporting entity.

As a consequence of the agreements with Auckland Council, City Rail Link Limited (CRL) is reported as a joint venture in these financial statements and is, therefore, equity accounted. This treatment recognises the government share of CRL's net assets, including asset revaluation movements, surpluses and deficits.

These financial statements include the acquisition on 30 November 2022 of Kiwi Group Holdings Limited by Kiwi Group Capital Limited, a new Crown Entity. Kiwi Group Capital Limited purchased those shares from New Zealand Post Limited, the NZ Super Fund and ACC. The Crown provided funding of \$2.1 billion to Kiwi Group Capital Limited to purchase shares. As all the parties to this transaction are within the Government Reporting entity there are no changes to the consolidated Statement of Financial Performance and the consolidated Statement of Financial Position. However, the financial performance of Kiwi Group Holdings Limited from 1 July 2022 until 30 November 2022 is included in the State-owned Enterprise reporting segment, while the financial performance subsequent to 30 November 2022 and the assets and liabilities of that company at 31 December 2022 are included in the State-owned Enterprise reporting segment (prior to that date these assets and liabilities were recorded in the State-owned Enterprise reporting segment).

For further detail a schedule of the entities that are included in the Government reporting entity was set out on pages 59 to 61 of the *Financial Statements of the Government of New Zealand for the year ended 30 June 2022* published on 5 October 2022.

The 30 June 2022 results are audited, all other figures are unaudited.

#### **Basis of Preparation and General Accounting Policies**

These unaudited interim financial statements of the Government reporting entity comply with generally accepted accounting practice as defined in the Financial Reporting Act 2013 and have been prepared in accordance with Public Sector PBE Accounting Standards (PBE Standards) – Tier 1, as set out in PBE IAS 34: *Interim Financial Reporting*. The Government reporting entity is a public benefit entity. Public benefit entities (PBEs) are reporting entities whose primary objective is to provide goods or services for community or social benefit and where any equity has been provided with a view to supporting that primary objective rather than for a financial return to equity holders.

The measurement base applied is historic cost modified by the revaluation of certain assets and liabilities, and prepared on an accrual basis, unless otherwise specified (for example, the Statement of Cash Flows).

These financial statements have been prepared on a going concern basis.

#### **Specific Accounting Policies**

The specific accounting policies of the Crown are detailed on the Treasury's internet site: <u>https://www.treasury.govt.nz/information-and-services/state-sector-leadership/guidance/reporting-financial/accounting-policies</u>

#### Forecasts

The annual forecasts in these financial statements are for the year to 30 June 2023, based on the *HYEFU 2022* published on 14 December 2022.

The accounting policies underlying the preparation of forecasts are the same as the specific accounting policies set out above.

#### **Comparative Figures**

When presentation or classification of items in the financial statements are amended or accounting policies are changed voluntarily, comparative figures have been restated to ensure consistency with the current period unless it is impracticable to do so.

At 30 June 2022 an adjustment was made to reflect the IFRS Interpretation Committee agenda decision "Configuration or Customisation Costs in a Cloud Computing Arrangement (IAS 38 Intangible Assets)". In 2022 this change resulted in previously capitalised intangible assets being recognised as an expense. This change is reflected in all periods except for the six months ended 31 December 2021. This change was not considered to be material for the comparative period.

#### Variance Percentages

Percentage variances between the actual and comparative balances exceeding 500% are not shown.

#### **Judgements and Estimates**

The preparation of these financial statements requires judgements, estimates and assumptions that affect the application of policies and reported amounts of assets, liabilities, revenue, and expenses. For example, the present value of large cash flows that are predicted to occur a long time into the future, as with the settlement of ACC outstanding claim obligations and Government Superannuation retirement benefits, depends critically on judgements regarding future cash flows, including inflation assumptions and the risk-free discount rate used to calculate present values. The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised, if the revision affects only that period, or in the period of the revision and future periods if the revision affects both current and future periods.

Further detail on the judgements and estimates used can be found on pages 62 to 66 of the *Financial Statements of the Government of New Zealand for the year ended 30 June 2022* published on 5 October 2022.

Actual Actual		Current Year Actual vs Forecast				
\$m \$m	Actual \$m	Forecast \$m	Varianc \$m	e %	HYEFU Forecast \$m	
NOTE 2: Sovereign Revenue						
Taxation revenue						
Individuals	00.005	00 504	(100)	(0, 5)	47.077	
42,448 20,975 Source deductions	23,395	23,521	(126)	(0.5)	47,377	
11,120 4,568 Other persons	4,511	4,642	(131)	(2.8)	11,533	
(1,739) (729) Refunds 684 315 Fringe benefit tax	(821) 353	(832) 351	11 2	1.3 0.6	(1,883) 714	
52,513 25,129 Total individuals	27,438	27,682	(244)	(0.9)	57,741	
Corporate tax	,		(=)	(0.0)	•••,••••	
20,010 7,708 Gross companies tax	7,871	7,678	193	2.5	21,307	
(630) (184) Refunds	(301)	(260)	(41)	(15.8)	(526)	
516 235 Non-resident withholding tax	246	212	34	16.0	522	
19,896 7,759 Total corporate tax	7,816	7,630	186	2.4	21,303	
Other direct income tax						
842 339 Resident withholding tax on inte	rest income 736	674	62	9.2	1,414	
1,108 450 Resident withholding tax on divi	dend income 492	505	(13)	(2.6)	1,146	
1,950 789 Total other direct income tax	1,228	1,179	49	4.2	2,560	
74,359 33,677 Total direct income tax	36,482	36,491	(9)	-	81,604	
Goods and services tax						
43,044 21,018 Gross goods and services tax	23,614	23,899	(285)	(1.2)	47,381	
(16,920) (8,294) Refunds	(9,666)	(9,719)	53	0.5	(18,499)	
26,124 12,724 Total goods and services tax	13,948	14,180	(232)	(1.6)	28,882	
Other indirect taxation						
1,749 913 Petroleum fuels excise and duty	<sup>1</sup> 600	679	(79)	(11.6)	1,459	
1,866 1,378 Tobacco excise and duty <sup>1</sup>	1,316	1,439	(123)	(8.5)	1,923	
1,840 947 Road and track user charges	658	640	18	2.8	1,458	
1,241 712 Alcohol excise and duty <sup>1</sup>	710	744	(34)	(4.6)	1,354	
178 94 Other customs duty	101	96	5	5.2	177	
516 233 Miscellaneous indirect tax	277	278	(1)	(0.4)	585	
7,390 4,277 Total other indirect taxation 33,514 17,001 Total indirect taxation	<u>3,662</u> 17,610	3,876	(214) (446)	(5.5)	6,956 35,838	
107,873 50,678 Total taxation revenue	54.092	54,547	(455)	(0.8)	117,442	
	34,032	54,547	(400)	(0.0)	117,442	
Other sovereign revenue 3,461 1,613 ACC levies	1,863	1,836	27	1.5	3,705	
3,006 1,365 Emissions trading revenue	1,545	1,827	(282)	(15.4)	4,015	
638 319 Fire Service levies	334	327	(202)	2.1	651	
528 263 EQC levies	273	272	1	0.4	598	
25 - Clean vehicle discount	80	72	8	11.1	133	
287 187 Child support and working for fa	milies penalties 114	118	(4)	(3.4)	244	
100 51 Court fines	52	52	-	-	115	
849 378 Other miscellaneous items	501	412	89	21.6	867	
8,894 4,176 Total other sovereign revenue		4,916	(154)	(3.1)	10,328	
116,767 54,854 Total sovereign revenue	58,854	59,463	(609)	(1.0)	127,770	

1. Includes excise on domestic production and excise-equivalent duties on imports.

Year to 30 Jun	6 months to 31 Dec		Curr	ent Year Actua	I vs Forecas	t	
2022	2021						Annual
Actual	Actual		Actual	Forecast	Variand		Forecast
\$m	\$m	-	\$m	\$m	\$m	%	\$m
		NOTE 2: Sovereign Receipts (continued)					
		Taxation Receipts (cash) Individuals					
42,436	20,492	Source deductions	22,985	23,150	(165)	(0.7)	47,121
9,723	3,138	Other persons	3,506	3,515	(9)	(0.3)	11,761
(2,423)	(992)	Refunds	(974)	(983)	9	0.9	(2,444)
674	308	Fringe benefit tax	338	346	(8)	(2.3)	714
50,410	22,946	Total individuals	25,855	26,028	(173)	(0.7)	57,152
		Corporate Tax					
18,343	6,550	Gross companies tax	7,913	8,273	(360)	(4.4)	21,838
(1,317)	(503)	Refunds	(745)	(735)	(10)	(1.4)	(1,509)
529	280	Non-resident withholding tax	293	251	42	16.7	522
17,555	6,327	Total corporate tax	7,461	7,789	(328)	(4.2)	20,851
		Other Direct Income Tax					
813	343	Resident withholding tax on interest income	682	651	31	4.8	1,414
1,098	517	Resident withholding tax on dividend income	568	567	1	0.2	1,136
1,911	860	Total other direct income tax	1,250	1,218	32	2.6	2,550
69,876	30,133	Total income tax	34,566	35,035	(469)	(1.3)	80,553
		Goods and Services Tax					
41,973	17,237	Gross goods and services tax	19,352	19,164	188	1.0	46,634
(16,473)	(7,803)	Refunds	(8,924)	(9,068)	144	1.6	(18,239)
25,500	9,434	Total goods and services tax	10,428	10,096	332	3.3	28,395
		Other Indirect Taxation					
1,853		Road and track user charges	652	640	12	1.9	1,468
1,630		Excise duties	370	385	(15)	(3.9)	826
3,360	,	Customs duty	2,182	2,203	(21)	(1.0)	4,151
493 <b>7,336</b>		Miscellaneous indirect taxation Total other indirect taxation	312 3,516	293 3,521	19	6.5 (0.1)	575 <b>7,020</b>
32,836	-,	Total indirect taxation	13,944	13,617	(5) 327	2.4	35,415
,	,	-	,	48,652	-		-
102,712	43,322	Total tax receipts collected	48,510	40,052	(142)	(0.3)	115,968
2 262	1 00 4	Other Sovereign Receipts (cash)	2.007	2 0 9 2	14	0.7	2 505
3,363 2,096	,	ACC levies Emissions trading receipts	2,097 799	2,083 809	(10)	(1.2)	3,565 1,767
2,096		Fire Service levies	799 360	352	(10) 8	2.3	651
530		EQC levies	298	352 298	o -	2.3	546
25		Clean vehicle discount	80	72	- 8	- 11.1	133
212		Child support and working for families penalties	114	127	(13)	(10.2)	250
110		Court fines	61	57	4	7.0	115
833		Other miscellaneous items	436	417	19	4.6	868
		Total other sovereign receipts	4,245	4,215	30	0.7	7,895
7,803	4,075		.,=	.,=		•	.,

Further information on the monthly tax outturns (revenue and receipts) can be found on the Treasury's website <a href="https://treasury.govt.nz/information-and-services/financial-management-and-advice/revenue-expenditure/tax-outturn-data">https://treasury.govt.nz/information-and-services/financial-management-and-advice/revenue-expenditure/tax-outturn-data</a>

Year to 30 June	6 months to 31 Dec		Curr	ent Year Actua	ıl vs Forecas	t	Annual
2022 Actual \$m	2021 Actual \$m		Actual \$m	Forecast \$m	Variano \$m	ce %	HYEFU Forecast \$m
		NOTE 3: Interest Revenue and Dividends					
2,292	1,007	Interest revenue	1,870	1,578	292	18.5	4,069
1,248	540	Dividends	709	720	(11)	(1.5)	1,195
3,540	1,547	Total interest revenue and dividends	2,579	2,298	281	12.2	5,264
		NOTE 4: Transfer Payments and Subsidies					
17,764	8,761	New Zealand superannuation	9,577	9,585	8	0.1	19,530
3,330	1,654	Jobseeker support and emergency benefit	1,691	1,710	19	1.1	3,434
2,386	1,201	Accommodation assistance	1,184	1,191	7	0.6	2,343
2,047	1,010	Supported living payment	1,135	1,137	2	0.2	2,302
2,017		Family tax credit	1,035	1,083	48	4.4	2,240
1,704		Sole parent support	943	947	4	0.4	1,917
-	-	Cost of living payment	545	530	(15)	(2.8)	800
513	309	Winter energy payment	311	311	-	-	518
964		KiwiSaver subsidies	512	512	-	-	1.035
556		Student allowances	286	293	7	2.4	570
497		Hardship assistance	282	280	(2)	(0.7)	581
827		Official development assistance	262	256	(10)	(3.9)	1,073
519		Other working for families tax credits	215	200	32	13.0	537
412		Disability allowances	213	213	-	15.0	428
313		Orphan's/unsupported child's benefit	170	170	_	-	348
308		Best start	170	160	- 10	6.3	348
308 145		Income related rent subsidy	76	66	(10)	(15.2)	133
		,			( )	( )	155
4,019		COVID-19 resurgence and support payment	-	-	-	-	-
4,689		Wage Subsidy Scheme	-	-	-	-	-
1,077		Other social assistance benefits	566	572	6	1.0	1,184
44,087	24,848	Total transfer payments and subsidies	19,157	19,263	106	6.9	39,320
		NOTE 5: Finance Costs					
3,251	1,256	Interest on financial liabilities	2,996	2,708	(288)	(10.6)	6,844
98	,	Interest unwind on provisions and other interest	213	212	(1)	(0.5)	379
3,349	1,290	Total finance costs	3,209	2,920	(289)	(9.9)	7,223
		NOTE 6: Insurance Expenses					
5,833	2.090	·	2,967	3,062	95	3.1	7,839
,	,		,	,			,
496		EQC	136	158	22	13.9	324
92	. ,	Southern Response	(7)	(7)	-	-	(14)
26		Other insurance expenses	36	36	-	-	71
6,447	2,188	Total insurance expenses	3,132	3,249	117	3.6	8,220

#### **NOTE 7: Forecast Adjustments**

#### Top-down adjustment

An adjustment to capital and operating expenditure forecasts to reflect the extent to which departments use appropriations (upper spending limits) rather than their best estimates when preparing their forecasts. As appropriations apply to the core Crown only, no adjustment is required to SOE or Crown entity forecasts.

#### Forecast for new operating and new capital spending

Forecast new capital spending is an amount provided in the forecast to represent the balance sheet impact of capital initiatives expected to be introduced over the forecast period.

Forecast new operating spending and forecast new capital spending includes unallocated contingencies. Unallocated contingencies represent expenses or capital spending from Budget 2022 and previous Budgets that has yet to be allocated to appropriations for departments.

As at	As at As at 0 June 31 Dec			Current Year Actual vs Forecast					
2022 \$m	2021 \$m		Actual \$m	Forecast \$m	Variance \$m	e %	HYEFU Forecast \$m		
		NOTE 8: Net Gains and Losses on Non-financial instruments							
6,730 (4,888)	· · · ·	Actuarial gains/(losses) on ACC liability Gains/(losses) on the Emissions Trading Scheme	1,115 (68)	3,133 (1,311)	(2,018) 1,243	(64.4) 94.8	3,062 (1,432)		
1,123	316	Other <sup>1</sup>	204	224	(20)	(8.9)	149		
2,965	(7,265)	Net gains/(losses) on non-financial instruments	1,251	2,046	(795)	(38.9)	1,779		

1. Includes gains realised by Kiwi Group Holdings Limited from the sale to a third party of 100% of the shares in Kiwi Wealth Management Limited.

		NOTE 9: Financial Assets and Sovereign					
		Receivables					
17,835	16,880	Cash and cash equivalents	19,846	12,891	6.955	54.0	15,679
20,076		Tax receivables	26,265	26,227	38	0.1	21,023
15,059	8,880	Other receivables	9,480	13,259	(3,779)	(28.5)	15,475
27,786	27,038	Kiwi Group loans and advances	28,987	28,903	84	0.3	30,002
9,209	10,427	Student loans	8,891	8,875	16	0.2	8,846
11,277	5,744	Funding for Lending advances	17,879	17,586	293	1.7	17,608
6,387	8,339	Other advances	6,815	7,622	(807)	(10.6)	8,126
46,261	55,322	Share investments	42,643	44,092	(1,449)	(3.3)	45,429
6,096	4,821	Investments in controlled enterprises	6,683	6,936	(253)	(3.6)	7,382
45,045	43,593	Other marketable securities	45,406	44,817	589	1.3	44,002
8,444	6,923	Long-term deposits	8,661	8,400	261	3.1	8,614
6,643	4,724	Derivatives in gain	8,987	7,761	1,226	15.8	7,150
5,324	5,057	IMF financial assets	5,302	5,597	(295)	(5.3)	5,597
225,442	220,345	Total financial assets and sovereign receivables	235,845	232,966	2,879	1.2	234,933
		Financial assets by entity					
54,178	49,812	The Treasury	44,664	47,320	(2,656)	(5.6)	40,443
60,590	59,402	Reserve Bank of New Zealand	77,512	71,785	5,727	8.0	66,952
65,411	63,836	NZ Superannuation Fund	60,358	63,658	(3,300)	(5.2)	66,897
42,846	41,823	Other core Crown	47,958	45,286	2,672	5.9	43,003
(73,598)	(68,840)	Intra-segment eliminations	(70,539)	(69,395)	(1,144)	(1.6)	(57,687)
149,427	146,033	Total core Crown segment	159,953	158,654	1,299	0.8	159,608
50,041	53,725	ACC	47,475	48,584	(1,109)	(2.3)	50,929
541		EQC	587	555	32	5.8	627
-	-	Kiwi Group loans and advances <sup>1</sup>	28,987	28,903	84	0.3	30,002
17.547	17.234	Other Crown entities	48.937	48,165	772	1.6	20,382
(4,318)	(4,240)	Intra-segment eliminations	(2,568)	(4,372)	1.804	41.3	(3,069)
63,811		Total Crown entities segment	94,431	92,932	1,499	1.6	98,871
38,443	34,525	Total State-owned Enterprises segment <sup>1</sup>	8,083	6,909	1,174	17.0	6,495
(26,239)	(27,463)	Inter-segment eliminations	(26,622)	(25,529)	(1,093)	(4.3)	(30,041)
225,442	220 345	Total financial assets and sovereign receivables	235,845	232,966	2.879	1.2	234,933

1. The 30 June 2022 and 31 December 2021 actuals represent Kiwi Group Holdings (KGH) loans and advances, which were reported within the State-owned Enterprise segment. In November 2022, the assets of KGH were transferred to a newly incorporated Schedule 4A company,

called Kiwi Group Capital (Kiwi Group), which is reported in the Crown entity segment.

As at 30 June	As at 31 Dec		Curr	ent Year Actua	I vs Forecas	st	Annual HYEFU
2022	2021		Actual	Forecast	Varian		Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		NOTE 10: Property, Plant and Equipment					
		Net Carrying Value <sup>1</sup>					
		By class of asset:			()	<i>(</i> <b>-</b> <i>u</i> )	
84,744	70,522		84,997	85,373	(376)	(0.4)	86,141
59,781		Buildings	61,993	61,725	268	0.4	65,505
51,915	,	State highways	52,357	52,107	250	0.5	53,679
19,027		Electricity generation assets	18,675	18,731	(56)	(0.3)	18,897
4,353		Electricity distribution network (cost)	4,385	4,176	209	5.0	4,206
4,220		Aircraft (excl military)	4,291	4,251	40	0.9	4,322
4,293		Specialist military equipment	4,443	4,570	(127)	(2.8)	5,060
3,254		Specified cultural and heritage assets	3,261	3,157	104	3.3	3,190
10,583		Rail network	10,723	10,844	(121)	(1.1)	11,013
7,012	7,228	Other plant and equipment (cost)	7,254	7,690	(436)	(5.7)	8,293
249,182	215,980	Total net carrying value	252,379	252,624	(245)	(0.1)	260,306
		Land breakdown by usage					
32,802		Housing stock	32,917	33,261	(344)	(1.0)	33,608
23,486	,	State highway corridor land	23,476	23,486	(10)	-	23,418
7,826	7,163	Conservation estate	7,826	7,810	16	0.2	7,815
7,478	7,153	Schools	7,561	7,536	25	0.3	7,563
4,309	3,820	Rail network corridor land	4,327	4,370	(43)	(1.0)	4,377
1,582	1,255	Commercial (SOE) excluding rail	1,591	1,590	1	0.1	1,636
7,261	6,809	Other	7,299	7,320	(21)	(0.3)	7,724
84,744	70,522	Total land	84,997	85,373	(376)	(0.4)	86,141
		Schedule of Movements					
		Cost or Valuation					
231,234	,	Opening balance	268,071	268,071	-	-	268,071
12,880	,	Additions	6,563	6,391	172	2.7	17,686
(2,011)	( )	Disposals	(191)	(60)	(131)	(218.3)	(323)
26,271	· · ·	Net revaluations	76	136	(60)	(44.1)	97
(303)	492	Other	(133)	(26)	(107)	(411.5)	(144)
268,071	236,839	Total cost or valuation	274,386	274,512	(126)	-	285,387
		Accumulated Depreciation & Impairment					
18,018		Opening balance	18,889	18,889	-	-	18,889
(1,039)	· · ·	Eliminated on disposal	(115)	(27)	(88)	(325.9)	(688)
(3,377)	(22)	Eliminated on revaluation	-	(136)	136	100	-
(851)	-	Impairment losses charged to operating balance	312	312	-	-	312
6,152	3,070	Depreciation expense and impairment losses	3,219	3,198	21	0.7	6,622
(14)	165	Other	(298)	(348)	50	14.4	(54)
18,889	20,859	Total accumulated depreciation & impairment	22,007	21,888	119	0.5	25,081

1. Using a revaluation methodology unless otherwise stated.

As at 30 June	As at 31 Dec		Curr	ent Year Actu	al vs Forecas	t	Annual HYEFU
2022 \$m	2021 \$m		Actual \$m	Forecast \$m	Varianc \$m	e %	Forecast \$m
		NOTE 11: Payables					
15,933	,	Accounts payable	7,974	11,525	3,551	30.8	11,604
5,487	5,333	Taxes repayable	5,916	5,553	(363)	(6.5)	5,751
21,420	14,146	Total payables	13,890	17,078	3,188	18.7	17,355
		NOTE 12: Borrowings					
89,489	85,215	Government bonds	100,360	98,291	(2,069)	(2.1)	104,544
23,709	26,926	Kiwi Group borrowings	28,230	28,222	(8)	-	29,253
43,521	43,091	Settlement deposits	55,175	51,207	(3,968)	(7.7)	47,740
3,487	6,985	Treasury bills	2,893	2,925	32	1.1	2,919
10,275	5,613	Derivatives in loss	8,102	14,424	6,322	43.8	13,845
1,177	1,193	Finance lease liabilities	1,269	1,225	(44)	(3.6)	1,140
152	163	Government retail stock	142	148	6	4.1	148
32,155	26,983	Other borrowings	33,832	30,201	(3,631)	(12.0)	30,329
203,965	196,169	Total borrowings	230,003	226,643	(3,360)	(1.5)	229,918
153,263	148,233	Sovereign-guaranteed debt	178,492	175,133	(3,359)	(1.9)	176,536
50,702	47,936	Non sovereign-guaranteed debt	51,511	51,510	(1)	-	53,382
203,965	196,169	Total borrowings	230,003	226,643	(3,360)	(1.5)	229,918

This note constitutes a Statement of Borrowings as required by the Public Finance Act 1989.

Total borrowings can be split into sovereign-guaranteed and non-sovereign-guaranteed debt. This split reflects the fact that borrowings by SOEs and Crown entities are not explicitly guaranteed by the Crown. No debt of SOEs and Crown entities is currently guaranteed by the Crown.

		NOTE 13: New Zealand Emissions Trading Scheme					
5,824	5,824	Opening liability	11,308	11,308	-	-	11,308
2,096	923	Units sold	799	809	10	1.2	1,767
1,489	689	Allocated units	1,049	1,058	9	0.9	2,396
(3,006)	(1,342)	Units surrendered	(1,544)	(1,827)	(283)	(15.5)	(4,015)
4,917	3,479	(Gains)/ losses due to revaluation in NZ Units	68	1,311	1,243	94.8	1,432
(12)	153	Other movements	40	57	17	29.8	(53)
11,308	9,726	Closing liability	11,720	12,716	996	7.8	12,835

The New Zealand Emissions Trading Scheme (NZ ETS) encourages emissions abatement by putting a price on emissions and rewarding carbon removal activities such as forestry. Tradeable units (NZUs) are allocated into the market through government auctions. NZUs are also allocated free-of-charge to foresters for forestry removals and to certain industrial activities that are both emission-intensive and trade-exposed (industrial allocation). NZ ETS participants must meet their emissions obligations by surrendering NZUs to the government. The NZ ETS liability represents the NZUs outstanding at the reporting date that can be used to settle these emission obligations in the future.

Further information on the emissions trading scheme, can be found on the Ministry for the Environment's website: https://environment.govt.nz

		NOTE 14: Insurance Liabilities					
54,115	61,724	ACC liability	51,853	49,894	(1,959)	(3.9)	53,834
863	668	EQC property damage liability	803	802	(1)	(0.1)	770
284	90	Southern Response	102	102	-	-	102
39	46	Other insurance liabilities	70	57	(13)	(22.8)	56
	-	Inter-segment eliminations	-	-	-	-	-
55,301	62,528	Total insurance liabilities	52,828	50,855	(1,973)	(3.9)	54,762

The most recent valuation of the ACC liability was as at 31 December 2022, updated monthly for changes to discount rates.

#### NOTE 15: Provisions

7,543	6,638	Provision for employee entitlements	7,275	7,181	(94)	(1.3)	7,106
2,843	2,992	Veterans disability entitlements	2,828	2,816	(12)	(0.4)	2,798
660	724	Provision for National Provident Fund guarantee	549	648	99	15.3	624
3,287	2,820	Other provisions	3,025	2,896	(129)	(4.5)	2,632
14,333	13,174	Total provisions	13,677	13,541	(136)	(1.0)	13,160

As at 30 June	As at 31 Dec		Curr	ent Year Actua	al vs Forecas	st	Annua HYEFL
2022	2021		Actual	Forecast	Varian	се	Forecas
\$m	\$m		\$m	\$m	\$m	%	\$m
		NOTE 16: Changes in Net Worth					
2,681	6,400	Taxpayers' funds	1,406	46	1,360	-	1,757
164,385	133,991	Property, plant and equipment revaluation reserve	164,268	164,326	(58)	-	164,372
55	(1,438)	Defined benefit retirement plan revaluation reserve	569	659	(90)	(13.7)	615
(566)	(659)	Veterans' disability entitlements reserve	(566)	(566)	-	-	(566
7,283	5,701	Net worth attributable to minority interests	7,418	7,306	112	1.5	7,281
481	13	Other reserves	431	231	200	86.6	68
174,319	144,008	Total net worth	173,526	172,002	1,524	0.9	173,527
19,656	19.857	Opening taxpayers funds	2,681	2,681	-	-	2,681
(16,932)	,	Operating balance excluding minority interests	(1,316)	(2,599)	1,283	49.4	(725
(43)		Transfers from/(to) other reserves	41	(36)	77	213.9	(199
2,681	6,400	Closing taxpayers funds	1,406	46	1,360	-	1,757
		Opening property, plant and equipment					
134,003	134.003	revaluation reserve	164,385	164,385	-	-	164,385
30,921	- ,	Net revaluations	(22)	(14)	(8)	(57.1)	16
(539)	(61)	Transfers from/(to) other reserves	(95)	(45)	(50)	(111.1)	(29
()	(/	Closing property, plant and equipment revaluation	()				
164,385	133,991	reserve	164,268	164,326	(58)	-	164,372
5,724	5,724	Opening net worth attributable to minority interests Increase/(decrease) in minority interest from changes	7,283	7,283	-	-	7,283
949	-	in equity	41	32	9	28.1	41
610	(23)	Net movements	94	(9)	103	-	(43
7,283	5,701	Closing net worth attributable to minority interests	7,418	7,306	112	1.5	7,281
(172)	(172)	Opening other reserves	481	481	-	-	481
653		Net movements	(50)	(250)	200	80.0	(413
481	13	Closing other reserves	431	231	200	86.6	68

#### NOTE 17: Subsequent events

#### Upper North Island flooding and Cyclone Gabrielle

Towards the end of January 2023, the upper north island experienced a severe weather event causing widespread damage, resulting in multiple regions declaring states of emergency. In addition, in February 2023 the impacts of Cyclone Gabrielle caused widespread damage across a number of regions in the North Island. As a result of the cyclone a national State of Emergency was declared by the Government on 14 February 2023, to help assist with the response. This State of Emergency included Northland, Auckland, Tairāwhiti, Bay of Plenty, Waikato, Hawke's Bay and Tararua District.

The Government will need to meet its existing commitments from the flooding and cyclone (eg, covering the response costs to the states of emergency, contributing to the replacement of damaged local government infrastructure, and paying out on insurance claims lodged through EQC). In addition, there is likely to be damage to assets owned by the Government that may need to be repaired or replaced.

The financial effect to the Government of these event cannot be reliably measured at this stage, however it is expected to have an adverse impact on the operating balance and net worth.

In addition to the costs from existing commitments, the Government may choose to provide further financial support to the affected regions and there is also likely to be an impact on economic activity that may have an impact on tax revenue.

# FISCAL INDICATOR ANALYSIS

For the six months ended 31 December 2022

# Reconciliation between the Operating Balance and the Operating Balance before Gains and Losses (OBEGAL)

Year to 30 June 2022	6 months to 31 Dec 2021		Curr	ent Year Actua	al vs Forecas	st	Annual HYEFU
Actual	Actual		Actual	Forecast	Varian	ce	Forecast
\$m	\$m	-	\$m	\$m	\$m	%	\$m
		On and in a Dalama					
444 007	00 400	Operating Balance	74 400	74 507	(405)	(0,7)	450.050
141,627 150,956	66,192	Total revenue Less total expenses	74,102 76.697	74,587 77,141	(485) 444	(0.7) 0.6	159,658 162,861
(6,722)	,	Total gains/(losses)	1,651	214	1.437	0.0	2,850
(126)	( , ,	Net surplus from associates and joint ventures	13	18	(5)	(27.8)	2,030
(755)	· · ·	Minority interests share of operating balance	(385)	(277)	(108)	(39.0)	(406)
(16,932)	<u> </u>	Operating balance	(1,316)	(2,599)	1,283	49.4	(725)
		Reconciliation Between the Operating Balance and OBEGAL					
(16,932)	(13,319)	Operating balance	(1,316)	(2,599)	1,283	49.4	(725)
		Less items excluded from OBEGAL:					
(9,687)	2.210	Net gains/(losses) on financial instruments	400	(1,832)	2,232	121.8	1,071
2,965	(7,265)	Net gains/(losses) on non-financial instruments	1,251	2,046	(795)	(38.9)	1,779
(126)	, ,	Net surplus from associates and joint ventures	13	18	(5)	(27.8)	34
(393)	( )	Minority interests share of total gains/(losses)	(133)	(23)	(110)	(478.3)	22
(9,691)	(8,047)	OBEGAL	(2,847)	(2,808)	(39)	(1.4)	(3,631)

# FISCAL INDICATOR ANALYSIS

For the six months ended 31 December 2022

#### **Expenses by Functional Classification**

Year to 30 June 2022	6 months to 31 Dec 2021				Current Yea	orecast	Annual HYEFU	
Actual \$m	Actual \$m		Note	Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
		Total Crown expenses						
48,303	25,172	Social security and welfare		23,420	23,698	278	1.2	49,341
27,658	13,027	Health		14,496	14,799	303	2.0	28,849
18,911	9,144	Education		9,355	9,388	33	0.4	19,844
5,426	2,365	Core government services		2,416	2,589	173	6.7	6,410
5,921	2,865	Law and order		3,130	3,216	86	2.7	6,670
9,528	4,773	Transport and communications		7,341	6,892	(449)	(6.5)	14,019
16,673	8,126	Economic and industrial services		5,197	6,039	842	13.9	13,157
2,803	1,358	Defence		1,284	1,364	80	5.9	2,970
3,260	1,623	Heritage, culture and recreation		1,683	1,701	18	1.1	3,550
2,302	1,192	Primary services		1,264	1,319	55	4.2	2,819
3,935	2,003	Housing and community development		2,119	2,346	227	9.7	5,171
2,535	1,141	Environmental protection		1,682	1,717	35	2.0	3,996
110	32	GSF pension expenses		30	39	9	23.1	73
242	158	Other		71	114	43	37.7	189
3,349	1,290	Finance costs		3,209	2,920	(289)	(9.9)	7,223
-	-	Forecast new operating spending	7	-	-	-	-	4,980
-	-	Top-down expense adjustment	7	-	(1,000)	(1,000)	(100.0)	(6,400)
150,956	74,269	Total Crown expenses excluding losses		76,697	77,141	444	0.6	162,861

Below is an analysis of core Crown expenses by functional classification. Core Crown expenses include expenses incurred by the Crown, Departments and the Reserve Bank, but not Crown entities and SOEs.

Year to 30 June 2022	6 months to 31 Dec 2021		Current Year Actual vs Fo					Annual HYEFU
Actual \$m	Actual \$m		Note	Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
		Core Crown expenses						
42,860	23,285	Social security and welfare		20,611	20,779	168	0.8	42,073
27,781	13,291	Health		14,635	14,896	261	1.8	28,835
18,023	8,549	Education		8,700	8,765	65	0.7	18,751
5,720	2,444	Core government services		2,503	2,643	140	5.3	6,532
5,444	2,664	Law and order		2,913	2,977	64	2.1	6,184
4,657	2,014	Transport and communications		2,534	2,390	(144)	(6.0)	5,230
8,078	4,676	Economic and industrial services		1,850	2,047	197	9.6	4,243
2,832	1,370	Defence		1,301	1,381	80	5.8	2,999
1,468	751	Heritage, culture and recreation		777	753	(24)	(3.2)	1,713
949	437	Primary services		475	535	60	11.2	1,297
2,033	1,033	Housing and community development		1,118	1,257	139	11.1	2,976
2,549	1,142	Environmental protection		1,684	1,718	34	2.0	3,997
94	23	GSF pension expenses		21	30	9	30.0	56
269	158	Other		71	114	43	37.7	189
2,884	1,085	Finance costs		2,821	2,442	(379)	(15.5)	5,676
-	-	Forecast new operating spending	7	-	-	-	-	4,980
	-	Top-down expense adjustment	7		(1,000)	(1,000)	(100.0)	(6,400)
125,641	62,922	Core Crown expenses excluding losses	_	62,014	61,727	(287)	(0.5)	129,331

# FISCAL INDICATOR ANALYSIS

For the six months ended 31 December 2022

#### Core Crown Residual Cash

o 30 June 2022 \$m 105,487 3,364 393 2,883 (45,440) (71,980) (2,841) (2,841) (2,841) (2,841) (3,474) (9,192) (3,823)	1,529 131 1,303 (26,705) (37,784) (1,223) - - (16,949) (1,974) (3,708) (1,320)	Core Crown Cash Flows from Operations Tax receipts Other sovereign receipts Interest receipts Sale of goods & services and other receipts Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows Net purchase of physical and intangible assets	Actual \$m 48,633 1,530 285 2,317 (21,187) (41,658) (2,234) - - (12,314)	Forecast \$m 48,744 1,513 235 2,325 (20,544) (39,920) (1,966) - 1,000	Varian \$m (111) 17 50 (8) (643) (1,738) (268) -	(0.2) 1.1 21.3 (0.3) (3.1) (4.4)	HYEFU Forecas \$n 116,154 3,186 611 4,000 (41,037 (78,964
3,364 393 2,883 (45,440) (71,980) (2,841) - - (8,134) (3,474) (9,192)	1,529 131 1,303 (26,705) (37,784) (1,223) - - (16,949) (1,974) (3,708) (1,320)	Tax receipts Other sovereign receipts Interest receipts Sale of goods & services and other receipts Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	1,530 285 2,317 (21,187) (41,658) (2,234) -	1,513 235 2,325 (20,544) (39,920) (1,966)	17 50 (8) (643) (1,738)	1.1 21.3 (0.3) (3.1)	3,186 611 4,000 (41,037 (78,964
3,364 393 2,883 (45,440) (71,980) (2,841) - - (8,134) (3,474) (9,192)	1,529 131 1,303 (26,705) (37,784) (1,223) - - (16,949) (1,974) (3,708) (1,320)	Tax receipts Other sovereign receipts Interest receipts Sale of goods & services and other receipts Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	1,530 285 2,317 (21,187) (41,658) (2,234) -	1,513 235 2,325 (20,544) (39,920) (1,966)	17 50 (8) (643) (1,738)	1.1 21.3 (0.3) (3.1)	3,186 611 4,000 (41,037 (78,964
3,364 393 2,883 (45,440) (71,980) (2,841) - - (8,134) (3,474) (9,192)	1,529 131 1,303 (26,705) (37,784) (1,223) - - (16,949) (1,974) (3,708) (1,320)	Other sovereign receipts Interest receipts Sale of goods & services and other receipts Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	1,530 285 2,317 (21,187) (41,658) (2,234) -	1,513 235 2,325 (20,544) (39,920) (1,966)	17 50 (8) (643) (1,738)	1.1 21.3 (0.3) (3.1)	3,186 611 4,000 (41,037 (78,964
393 2,883 (45,440) (71,980) (2,841) - - (8,134) (3,474) (9,192)	131 1,303 (26,705) (37,784) (1,223) - - (16,949) (1,974) (3,708) (1,320)	Interest receipts Sale of goods & services and other receipts Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment <b>Net core Crown operating cash flows</b>	285 2,317 (21,187) (41,658) (2,234) -	235 2,325 (20,544) (39,920) (1,966)	50 (8) (643) (1,738)	21.3 (0.3) (3.1)	61 4,000 (41,03 (78,964
2,883 (45,440) (71,980) (2,841) - - (8,134) (3,474) (9,192)	1,303 (26,705) (37,784) (1,223) - (16,949) (1,974) (3,708) (1,320)	Sale of goods & services and other receipts Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	2,317 (21,187) (41,658) (2,234) - -	2,325 (20,544) (39,920) (1,966)	(8) (643) (1,738)	(0.3) (3.1)	4,000 (41,03 (78,964
(45,440) (71,980) (2,841) - - (8,134) (3,474) (9,192)	(26,705) (37,784) (1,223) (16,949) (1,974) (3,708) (1,320)	Transfer payments and subsidies Personnel and operating costs Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	(21,187) (41,658) (2,234) -	(20,544) (39,920) (1,966)	(643) (1,738)	(3.1)	(41,03 (78,96
(71,980) (2,841) - - (8,134) (3,474) (9,192)	(1,223) - - (16,949) (1,974) (3,708) (1,320)	Interest payments Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	(2,234) - -	(39,920) (1,966) -	(1,738)	, ,	(78,96
- (8,134) (3,474) (9,192)	(16,949) (1,974) (3,708) (1,320)	Forecast for future new operating spending Top-down expense adjustment Net core Crown operating cash flows	(2,234) - -	-	(268) -		·
<b>(8,134)</b> (3,474) (9,192)	- (16,949) (1,974) (3,708) (1,320)	Top-down expense adjustment Net core Crown operating cash flows	-	- 1,000	-	(13.6)	(4,57
<b>(8,134)</b> (3,474) (9,192)	(16,949) (1,974) (3,708) (1,320)	Net core Crown operating cash flows		1,000		-	(4,98
(3,474) (9,192)	(1,974) (3,708) (1,320)		(12,314)	, = = =	(1,000)	(100.0)	6,40
(9,192)	(3,708) (1,320)	Net purchase of physical and intangible assets		(8,613)	(3,701)	(43.0)	79
(9,192)	(3,708) (1,320)		(2,168)	(2,395)	227	9.5	(5,06
	(1,320)	Net increase in advances	(7,211)	(6,659)	(552)	(8.3)	(10,41)
(0,020)	4 040	Net purchase of investments	(3,987)	(4,357)	<b>3</b> 70	8.5	(9,53
(2,420)	(1,210)	Contributions to New Zealand Superannuation Fund	(1,279)	(1,279)	-	-	(2,55
-		Forecast for future new capital spending	-	-	-	-	(1,43
-	-	Top-down capital adjustment	-	370	(370)	(100.0)	2,85
(18,909)		Net core Crown capital cash flows	(14,645)	(14,320)	(325)	(2.3)	(26,15
(27,043)	(25,161)	Core Crown residual cash surplus / (deficit)	(26,959)	(22,933)	(4,026)	(17.6)	(25,36
		The core Crown residual cash surplus / (deficit) is funded or invested as follows:					
		Debt Programme Cash Flows					
		Market:					
19,275	14,942	Issue of government bonds	14,278	13,932	346	2.5	26,94
-	-	Repayment of government bonds	(3,776)	(3,782)	6	0.2	(21,84
(4,158)	(317)	Net issue/(repayment) of short-term borrowing	(543)	(1,387)	844	60.8	(2,07
15,117	14,625	Total market debt cash flows	9,959	8,763	1,196	13.7	3,02
		Non market:					
-	-	Issue of government bonds	-	-	-	-	
-	-	Repayment of government bonds	-	-	-	-	
(412)	(327)	Net issue/(repayment) of short-term borrowing	(100)	(100)	-	-	(40
(412)	. ,	Total non-market debt cash flows	(100)	(100)	•	•	(40
14,705	14,298	Total debt programme cash flows	9,859	8,663	1,196	13.8	2,62
		Other Borrowing Cash Flows					
12,400	13,125	Net (repayment)/issue of other New Zealand dollar borrowing	19,198	14,073	5,125	36.4	23,58
1,589	,	Net (repayment)/issue of foreign currency borrowing	(811)	(2,214)	1,403	63.4	(3,26
13,989		Total other borrowing cash flows	18,387	11,859	6,528	99.8	20,32
		Investing Cash Flows					
		Other net sale/(purchase) of marketable securities					
(28)	(1,470)	<b>u</b> ,	(252)	(2,242)	1,990	88.8	(24
805		Issues of circulating currency	391	(49)	440	-	(24
(2,428)	,	Decrease/(increase) in cash	(1,426)	4,702	(6,128)	(130.3)	2,67
(1,651)		Total investing cash flows	(1,287)	2,411	(3,698)	(153.4)	2,41
		Core Crown residual cash					
27,043	25,161	deficit / (surplus) funding	26,959	22,933	4,026	17.6	25,36

1. Short-term borrowing consists of Treasury Bills and Euro-Commercial Paper (ECP).

As at 31 December 2022

# Net Debt and Gross Debt

As at 30 June 2022	As at 31 Dec 2021		Curr	ent Year Actu	al vs Forecas	t	Annual HYEFU
Actual	Actual		Actual	Forecast	Variand	e	Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		Net Debt:					
168,986	163,236	Core Crown borrowings <sup>1</sup>	195,165	192,693	(2,472)	(1.3)	194,257
14,345		Crown entity borrowings <sup>2</sup>	46,054	45,531	(523)	(1.1)	50,469
-	-	Less Kiwi Group borrowings <sup>3</sup>	(28,521)	(28,386)	135	0.5	(29,375)
-		Add back interentity eliminations <sup>3</sup>	(1,755)	(1,513)	242	16.0	(1,638)
(343)		Net unsettled purchases/(sales) of securities <sup>4</sup>	(1,481)	(4,377)	(2,896)	(66.2)	(4,365)
(121,138)		Less core Crown financial assets (per net debt definition) <sup>5</sup>	(128,990)	(124,539)	4,451	3.6	(130,693)
61,850	56,467	Net debt (incl. NZS Fund)	80,472	79,409	(1,063)	(1.3)	78,655
		Additional net debt analysis					
61,850	56,467	Net debt (incl. NZS Fund)	80,472	79,409	(1,063)	(1.3)	78,655
(5,040)	(2,427)	Less NZS Fund borrowings	(2,085)	(7,282)	(5,197)	(71.4)	(7,285
		Less NZS Fund net unsettled purchases/(sales)					
235	1,114	of securities	1,423	3,359	1,936	57.6	3,347
60,070	62,095	Less NZS Fund financial assets	58,450	59,437	987	1.7	62,759
117,115	117,249	Net debt (excl. NZS Fund)	138,260	134,923	(3,337)	(2.5)	137,476
		Gross Debt:					
168,986	163,236	Core Crown borrowings	195,165	192,693	(2,472)	(1.3)	194,257
5,042	473	Unsettled purchases of securities	300	699	399	57.1	635
		Add back NZS Fund holdings of sovereign-issued					
(9,990)	(2,892)	5	(2,359)	(7,949)	(5,590)	(70.3)	(7,888)
(45.000)	(44.000)	Less Reserve Bank settlement cash and	(50.054)	(50,400)	7 400	44.0	(40.045)
(45,088)	(44,862)		(59,951)	(52,482)	7,469	14.2	(48,015)
118,950	115,955	Gross Debt	133,155	132,961	(194)	(0.1)	138,989

#### Notes on borrowings

1. Core Crown borrowings represent the total debt obligations of the consolidated core Crown segment. This includes any government stock held by ACC and EQC and settlement deposits with the Reserve Bank.

2. Crown entity borrowings represents the total debt obligations of the consolidated Crown entities. This includes debt issued by Crown entities, such as Kāinga Ora.

3. The 30 June 2022 and 31 December 2021 actuals represent Kiwi Group Holdings (KGH) borrowings, which was reported within the State-owned enterprise segment. For the 31 December 2022 actuals and forecast, the assets and liabilities of KGH are transferred to a newly incorporated schedule 4A company, called Kiwi Group Capital (Kiwi Group), which is reported in the Crown entity segment. This amount includes derivative balances.

4. Unsettled sales and purchases of securities are classified in the Statement of Financial Position as receivables and accounts payable, respectively.

5. Core Crown financial assets per the net debt definition includes any asset that is cash, deposits, share investments, advances, other marketable securities or a right to exchange a financial asset or liability on favourable terms (derivatives in gain).

For the six months ended 31 December 2022

#### **Movement in Net Debt**

As at 30 June 2022	As at 31 Dec 2021		Curr	ent Year Actu	al vs Forecas	st	Annual HYEFU
Actual	Actual		Actual	Forecast	Varian	ce	Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
35,921	35,921	Opening net debt	61,850	61,850	-	-	61,850
27,043	25,161	Core Crown residual cash (surplus)/deficit	26,959	22,933	(4,026)	(17.6)	25,364
(9,192)	(3,708)	Less net increase in advances	(7,211)	(6,659)	552	8.3	(10,412)
(2,420)	(1,210)	Less contributions to the NZS Fund	(1,279)	(1,279)	-	-	(2,558)
2,509	1,345	Net increase/(decrease) in Crown entity borrowings	1,433	1,287	(146)	(11.3)	5,111
(805)	(1,014)	Issues of circulating currency Other fair value movements in financial assets and	(391)	49	440	-	5
8,794	(28)	financial liabilities (gains)/losses (including NZSF)	(889)	1,228	2,117	172.4	(705)
61,850	56,467	Closing net debt	80,472	79,409	(1,063)	(1.3)	78,655

30 June 2022	31 Dec 2021		Actual	Forecast	Varian		Annual HYEFU Forecast
\$m	\$m		<b>\$</b> m	\$m	\$m	%	\$m
		NZ Superannuation Fund					
1,077	461	Revenue	610	545	65	11.9	1,018
35	(51)	Less current tax expense	26	18	(8)	(44.4)	16
(517)	(64)	Less other expenses <sup>1</sup>	(529)	501	1,030	205.6	(92)
(5,133)	1,942	Add gains/(losses)	440	(1,773)	2,213	124.8	(129)
(3,574)	2,288	Operating balance	547	(709)	1,256	177.2	813
57,365	57,365	Opening net worth	56,210	56,210	-	-	56,210
2,420	1,210	Contributions from the Crown	1,279	1,279	-	-	2,558
(3,574)	2,288	Operating balance	547	(709)	1,256	177.2	813
(1)	-	Other movements in reserves	1	-	1	-	-
56,210	60,863	Closing net worth	58,037	56,780	1,257	2.2	59,581
		Comprising:					
65,411	63,836	Financial assets	60,358	63,658	(3,300)	(5.2)	66,897
(9,102)	(2,975)	Financial liabilities	(2,223)	(6,771)	4,548	67.2	(7,191)
(99)	2	Net other assets	(98)	(107)	9	8.4	(125)
56,210	60,863	Closing net worth	58,037	56,780	1,257	2.2	59,581

#### New Zealand Superannuation Fund

1. This includes deferred tax expenses which can vary from month to month.

# Reconciliation Between the Financial Statements, the Operating Balance before Gains and Losses and Core Crown Residual Cash

Financial Results	31 Dec 2022 Actual \$m	31 Dec 2022 Forecast \$m	Variance \$m	Variance %	Annual Forecast \$m
Core Crown taxation revenue	54,510	54,885	(375)	(0.7)	118,061
combined with other core Crown revenue	5,949	5,985	(36)	(0.6)	12,133
funds core Crown expenses	(62,014)	(61,727)	(287)	(0.5)	(129,331)
and including SOE and Crown entity revenues and expenses	(1,292)	(1,951)	659	33.8	(4,494)
results in an <b>OBEGAL</b>	(2,847)	(2,808)	(39)	(1.4)	(3,631)
with gains/losses leading to an <b>operating</b> surplus/(deficit)	(1,316)	(2,599)	1,283	49.4	(725)
removing net income in State-owned Enterprise's, Crown entities and the NZS Fund	(542)	(293)	(249)	(85.0)	(284)
and some items do not impact cash.	(10,456)	(5,721)	(4,735)	(82.8)	1,234
This leads to a core Crown operating residual cash surplus/(deficit)	(12,314)	(8,613)	(3,701)	(43.0)	793
used to make contributions to the NZS Fund	(1,279)	(1,279)	-	-	(2,558)
and to use for capital expenditure	(2,168)	(2,395)	227	9.5	(5,061)
and to make advances (eg, to students) and investments	(7,211)	(6,659)	(552)	(8.3)	(10,412)
and to purchase investments	(1,279)	(1,279)	-	-	(9,537)
Adjusting for forecast adjustments (top-down/new spending)	-	370	(370)	(100.0)	1,411
results in a <b>borrowing requirement (cash</b> (deficit)/surplus)	(26,959)	(22,933)	(4,026)	(17.6)	(25,364)